



European Social Fund (England) 2014 – 2020

Yorkshire ESF Contract Area (ECA)

Regional Annex

Activity Hubs

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To be read in conjunction with the CFO Activity Hubs National Specification.

Activity Hubs

Yorkshire ESF Contract Area (ECA) – Regional Annex

1. Programme Aim

- 1.1 The Hub programme will have dual aims – to increase effective engagement with mainstream or core services and to encourage participation in activities to assist individuals to lead law abiding lives.
- 1.2 CFO Hubs should represent a safe space where participants can, and importantly want to engage in a range of activity. There should be no statutory or any other form of compulsion and as such the Hubs should not present as authoritarian, rather the user experience should be consistent with that of a community centre, youth club, creative hub or social club with lots of engaging social, creative and group activities readily available.

2. Activity Hub Delivery Requirements

- 2.1 The HMPPS CFO Activity Hub Model will focus on engagement of participants at risk of re-offending following release and those serving community sentences. Emphasis will be on effective targeting of the most appropriate participants, who are unlikely to benefit from other services as a result of facing complex barriers.
- 2.2 The Provision will be located in the community, involving local organisations to offer a structured and individually tailored package of support that will be delivered by designated Provider Support Workers. These Hubs will complement other existing and planned available provision. The ultimate aim is to reduce an individual's long-term dependency on cross-Departmental provision and reduce recidivism. The aims of the Provision are to;
 - Complement and add value to existing Provision;
 - Enhance engagement with the priority groups that often do not access mainstream funding;
 - Support those that are not fully assisted by existing employment programmes;
 - Improve employability skills and work readiness activities;
 - Achieve sustained employment outcomes for disadvantaged people that face

- multiple barriers to work;
- Reduce and remove barriers to community reintegration;
- Increase participation in the labour market and thereby improve social inclusion and mobility.

3. Wider Regional Considerations

3.1 Geographically, Yorkshire is fairly typical, being of average size and population density compared to other regions. From a socio-economic perspective, Yorkshire & Humberside can be split into three sub-regions: North Yorkshire is largely rural, and produces almost half of the region's agricultural output; Humberside, consisting of Eastern Yorkshire and Northern Lincolnshire, is dominated by its large port towns and has a significant manufacturing sector; West and South Yorkshire are largely urbanised and contain the majority of the region's population.

3.2 Deprivation in Yorkshire is relatively high, being similar to the levels of deprivation found in the West Midlands but not as prevalent as in the North West and North East. There are also many areas of low deprivation, but areas of high deprivation out-number them two to one. Deprivation is concentrated in the region's larger settlements, and particularly in Kingston upon Hull. Household crime rates and personal crime rates are among the highest in the country. However, there is significant variation throughout the region, with crime rates in North Yorkshire being generally much lower than in the rest of the region. Yorkshire & Humber has the second highest unemployment rate of the English regions, behind the North East, and a high percentage of the population have no qualifications.

3.3 As well as Yorkshire having quite distinct socio-economic characteristics as a region, participants worked with on the current HMPPS CFO3 programme in Yorkshire are observed to have fairly distinct characteristics themselves. Yorkshire participants on the current HMPPS CFO3 programme generally have an array of issues relating to family and the home. Participants are much more likely to have housing issues, including problems with tenancy, housing benefits and rent arrears, while being less likely to have support from family and/or friends compared to participants in the other English regions. Those participants worked with in the community in Yorkshire are also more likely to have domestic issues, are more likely to have previously spent time under Local Authority care, more likely to be a carer for a friend or relative, and/or more likely to have dependent children. Yorkshire participants on the current HMPPS CFO3 programme were also less likely to have computer skills, less likely to have a valid driving licence, and more likely to require help with basic education needs than participants in the other English regions.

4. Yorkshire Stakeholders & Partnerships

4.1 Importance is placed upon the holding of Stakeholder/ Partnership Meetings supported by information sharing protocols as these arrangements can prevent service provision from being duplicated, as well as acting as a means to co-ordinate and develop support to both enhance provision and make best use of resources.

Statutory Agencies

National Probation Service (NPS) North East Division

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/315745/NPS-north-east-division-map.pdf

Yorkshire Community Rehabilitation Company's (CRCs)

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/315721/CRC-area-map.pdf

West Yorkshire Community Rehabilitation Company

<http://www.westyorkshirecrc.co.uk/>

South Yorkshire Community Rehabilitation Company

<https://www.sycrc.co.uk/contact.html>

Humberside, Lincolnshire & North Yorkshire Community Rehabilitation Company

<http://www.hlnycrc.co.uk/>

Local Enterprise Partnerships (LEPs)

4.2 The Yorkshire CFO ECA encompasses several LEPs – Humber, Leeds City Region, Sheffield City Region and York, North Yorkshire & East Riding; who are responsible for setting the strategic direction and priorities of their respective European Structural and Investment Funds (ESIF) to support economic development and growth. In addition to HMPPS CFO, the majority of LEPs secured additional funding to run up until 2023. Information pertaining to each LEP with links to their respective ESIF strategies can be found via the European Funding Network.¹

Humber

<https://www.humberlep.org/>

Leeds City Region

<https://www.the-lep.com/>

Sheffield City Region

<https://sheffieldcityregion.org.uk/>

York, North Yorkshire, East Riding

<https://www.businessinspiredgrowth.com/>

¹ <http://www.europeanfundingnetwork.eu>

CFO3 Prime Provider

APM

<https://apm-uk.co.uk/personal/finding-work/cfo3><https://www.co-financing.org/>Prison Education Framework (PEF) Provider

NOVUS

<https://www.novus.ac.uk/>**5. Alignment**

5.1 Participants can be referred by any agency, including prisons, Community Rehabilitation Companies (CRCs), National Probation Service (NPS), Prison Education Framework (PEF) providers, other ESF providers (including CFO3 and self-referral).

5.2 The expectation will be that referrals will be focused on those individuals not successfully engaging with statutory activity, or those for whom additional support would be beneficial alongside existing support.

5.3 Only activity which complements Offender Management arrangements and is endorsed by Probation will be funded. All CFO Hub provision will be required to fit within Probation Reform measures and must not duplicate or replicate mainstream activity – this is an ESF requirement. Processes and protocols currently in place to manage existing CFO3 contracts will be implemented to ensure that all activity adds value and is complementary.

6. Identification of Potential Participants

6.1 The Provider is responsible for identifying Participants (based on agreed eligibility criteria listed in 7.1) and should make links with other local organisations including the National Probation Service to market the Provision within the ECA, ensuring they maximise opportunities in order to achieve sufficient Participant numbers.

6.2 This Provision is voluntary and suitable applicants should be identified using different sources including but not limited to:

- Provider recruitment;
- HMPPS
- Community and voluntary sector organisations;

- Local Authorities;
- GPs / Health workers;
- Self-referrals;
- National Careers Service;
- Adult Education and Community Learning Providers.

7. Eligibility

7.1 The general eligibility requirements for the CFO programme have been agreed with the ESF Managing Authority and HMPPS. All enrolments must be:

- Resident in the UK with permission to work documentation as appropriate
- Unemployed or economically inactive
- Over 18 years of age
- Serving a community sentence or be under supervision on licence

7.2 It is the Providers responsibility to check Participants are eligible to take part in this Provision. The Provider must ensure they have robust systems in place to perform the eligibility check. The Provider must obtain evidence as necessary to confirm eligibility for ESF purposes.

8. Priority Groups

8.1 Priority Groups that will be targeted across **Yorkshire** are:

- People from minority ethnic communities;
- People with disabilities and health conditions, including those linked to the misuse of drugs/alcohol;
- Over 50s;
- Ex-service personnel;
- Women

8.2 The Provider will be expected to demonstrate how enrolment processes will target Participants from the priority groups specified above.

9. Financial Allocation and Throughput

9.1 Set out below, are the maximum budget and minimum volumes for this contract. Providers should note that maximum contract values are fixed and HMPPS does not guarantee volumes. For areas with multiple Hubs, budgets must be submitted per Hub as well as for total contract.

9.2 The financial allocation for Yorkshire is **£9,937,500**

	Category of Region	SL1 – Enrolments	SL2 – Human/ Citizenship	SL3 – Community & Social	SL4 – Interventions & Services
Yorkshire £9,937,500	Total	3954	3840	7680	1920
Hub 1	More Developed	1318	1280	2560	640
Hub 2	More Developed	1318	1280	2560	640
Hub 3	Transition	1318	1280	2560	640

Table 1: Service Levels required per Hub

Demographic Targets (Based on Enrolments)

	Category of Region	Over 50	Female	Disabled	Ethnic Minorities
Hub 1	More Developed	105	92	316	158
Hub 2	More Developed	105	92	316	158
Hub 3	Transition	79	132	290	132

Table 2: Minimum demographic split expected

9.3 All targets are ring-fenced and must be achieved in each individual Hub (or associated satellite Hubs). Targets, overachievement and underachievement cannot be switched or balanced between Hubs. The targets are independent to each other. Demographic targets have been allocated based on modelling from the existing ESF HMPPS community programmes. The number of over 50, female, disabled and ethnic minority participants is the minimum expected.

10. Delivery Location

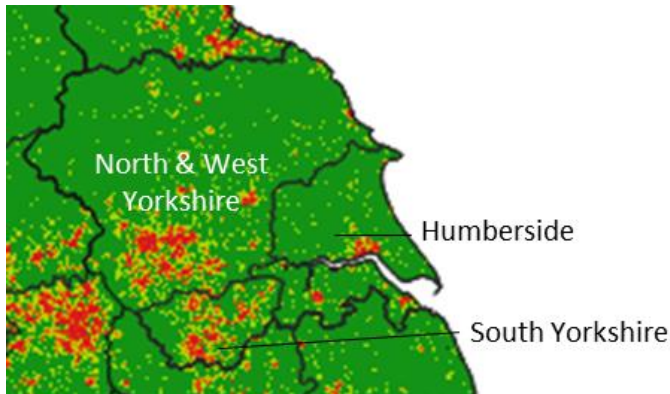


Figure 1: ESF region designation.

- 10.1 Humberside and South Yorkshire are Transition regions; North Yorkshire and West Yorkshire are More Developed regions.
- 10.2 Two Activity Hubs must be located within the North Yorkshire and West Yorkshire areas.
- 10.3 One Activity Hub must be located in Humberside and/or South Yorkshire. There is no requirement for the Activity Hub to span and service both the Humberside and South Yorkshire Transition regions. A Hub (and/or satellite Hubs) in just one region is perfectly acceptable.
- 10.4 Participants are still eligible if their home address is outside of the region (for example, if the offender lives in Humberside but the Activity Hub is located in West Yorkshire) as long as the Hub delivery takes place within the appropriate category of region.

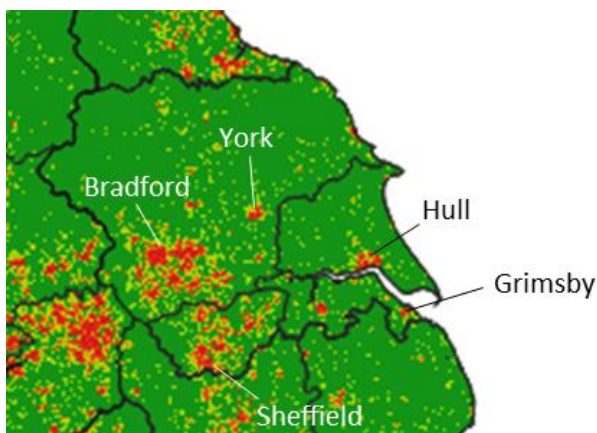


Figure 2: Concentration of eligible offenders.

Key: Red areas denote a high concentration of offenders (based on home address); yellow areas denote a medium concentration of offenders; green area a low concentration of offenders

10.5 Analysis of offender home addresses for ESF eligible offenders over a 30 month period (all those under supervision in the community between 1st July 2017 and 31st Dec 2019) has given an estimate of the number offenders who could potentially access a Hub. The full list is available in Appendix A.

Category of Region	Location	Eligible Offenders
More Developed	Leeds	8,527
More Developed	Bradford	6,370
More Developed	Kirklees	3,763
More Developed	Wakefield	3,277
More Developed	Calderdale	1,992
More Developed	York	1,453
More Developed	Scarborough	1,415
Transition	Kingston upon Hull, City of	3,549
Transition	North East Lincolnshire	1,714
Transition	East Riding of Yorkshire	1,483
Transition	Sheffield	4,857
Transition	Doncaster	3,352
Transition	Rotherham	2,348

Table 3: Most densely populated locations for ESF eligible offenders

11. Appendices

Appendix A

Region	Category of Region	Local Authority	Eligible Offenders
Non-transition Area	More Developed	Leeds	8,527
Non-transition Area	More Developed	Bradford	6,370
Non-transition Area	More Developed	Kirklees	3,763
Non-transition Area	More Developed	Wakefield	3,277
Non-transition Area	More Developed	Calderdale	1,992
Non-transition Area	More Developed	York	1,453
Non-transition Area	More Developed	Scarborough	1,415
Non-transition Area	More Developed	Harrogate	912
Non-transition Area	More Developed	Selby	521
Non-transition Area	More Developed	Hambleton	431
Non-transition Area	More Developed	Ryedale	281
Non-transition Area	More Developed	Richmondshire	242
Non-transition Area	More Developed	Craven	203
Humberside	Transition	Kingston upon Hull, City of	3,549
Humberside	Transition	North East Lincolnshire	1,714
Humberside	Transition	East Riding of Yorkshire	1,483
Humberside	Transition	North Lincolnshire	1,411
South Yorkshire	Transition	Sheffield	4,857
South Yorkshire	Transition	Doncaster	3,352
South Yorkshire	Transition	Rotherham	2,348
South Yorkshire	Transition	Barnsley	2,344