



# Annex A1 Technical Questionnaire

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#### 1. Introduction

- 1.1 This document allows us to evaluate the quality of your Service proposal for Circles of Support and Accountability (CoSA) for the region selected in the question before the Mandatory Declarations.
- 1.2 The document is split into 3 sections;
  - 1.2.1 Region of this response
    - 1.2.1.1 Please submit one copy of this template per lot you are bidding, this template is applicable the following Lots:
      - East Midlands
      - East of England
      - London
      - North East
      - North West
      - South Central
      - South West
      - Wales
      - West Midlands
      - Yorkshire and the Humber
      - 1.2.1.2 Note: The Technical Questionnaire for Kent, Surrey and Sussex differs to this form. Please do not submit this form in response to Lot 3 Kent, Surrey and Sussex.
  - 1.2.2 Mandatory Declarations
    - 1.2.2.1 Please populate the checkbox table selecting 'Yes/No' from the drop down in the end column, and entering any additional information in the bottom row;
    - 1.2.2.2 If you state "No", you must provide an explanation, detailing which areas of the specification you cannot comply with, and how you propose to mitigate these failings to ensure there will be no gaps in service delivery. The Authority shall assess the mitigation provided and may, at its discretion, request additional information in relation to the submission where this requirement has not been substantially met and;
    - 1.2.2.3 reserves the right to disqualify the Bidder from the Call-Off Competition, in accordance with 1.2.2.2.
  - 1.2.3 Technical Criteria

- 1.2.3.1 Please provide a written response in the section marked 'Response' on each table
- 1.3 Bidders should complete all sections within this document if they wish to bid for Circles of Support and Accountability (CoSA) for any of the Lots.
- 1.4 The Methodology given within table 1 below will be used for the evaluation of the quality criteria unless otherwise specified within the response requirement.
- 1.5 Bidders should fully explain their answers and provide evidence backed up with examples to the question specifics. Bidders should aim to give the evaluator confidence that they can deliver the proposed service with features and benefits to MoJ. Unsubstantiated claims will not be given higher marks. Under no circumstances include any marketing information, materials and/or handbooks within your bid unless specifically requested to do so within the Limitation boxes.
- 1.6 Bidders should always provide their best possible proposal and answers for each individual question.
- 1.7 The Bidders Responses to each of the Award Criteria questions will be scored and weighted as shown in each individual question. These scores will determine the most economically advantageous Tender.
- 1.8 A statement that a particular requirement will be met is not in itself sufficient. Such Responses, or Responses that are ambiguous, may be taken as failing to meet the Requirement. Detailed information regarding how, when and to what extent a Requirement can be met must be provided where appropriate. Furthermore, if any requirement or part of a requirement cannot be met, this must be stated explicitly along with the reason why.
- 1.9 Bidders should be mindful that each criteria question may be evaluated in isolation. Where a bidder has already provided information that addresses a specific requirement in another question, this information should be re-stated, not simply referenced. Please note that any Response simply making reference to handbooks, marketing material or accreditations and not describing how this will be applied to the Requirement will not be accepted.
- 1.10 Please provide Responses clearly and concisely in a question answer format.
- 1.11 Word Count All word counts stated for each specific question must be adhered to, if a response exceeds the relevant side limit, or the Authority determines a Supplier has included additional text as including but not limited to those identified in para 1.8, the additional text will not be considered by the Authority and will not be taken into account for the purposes of evaluation or moderation.
- 1.12 The technical evaluation will be split into a Mandatory Declaration checklist, and 4 Technical Criteria sections which have been weighted accordingly;
- 1.13 The Weightings of these sections will total 100% the weighting of each question is detailed below in the relevant section of the criteria, the response to each question will be evaluated and scored based on either:
  - (a) a pass/fail basis

- (b) a weighted score with a minimum quality threshold; or
- 1.14 The Questions listed below will be evaluated against the criteria and scoring matrix detailed.
- 1.15 Technical Questionnaire responses should be uploaded as a <u>word document</u> to the appropriate question on the eSourcing portal. PDF documents's will not be accepted unless explicitly stated as otherwise in the limitations.

## 2. Scoring Methodology

2.1 The methodology given in the table below will be used for the evaluation of the award criteria unless otherwise specified within the Response requirement.

QUALITY THRESHOLD SCORE (%)	ASSESSMENT	INTERPRETATION
100	Exceptional	The Supplier's response:  (a) meets all of the minimum stated criteria in an <b>exceptional manner</b> with a robust proposal that provides full confidence of an overall <b>extremely effective solution</b> , including the relevant ability, understanding, expertise, skills and/or resources <i>OR</i> (b) meets all of the minimum stated criteria in an <b>acceptable manner</b> with a proposal that provides full confidence effective solution, including the relevant ability, understanding, expertise, skills and/or resources, <i>AND</i> provides evidence of factor(s) that will add <b>exceptional value</b> beyond what is described in the criteria.
86.6	Very Good	The Supplier's response:  (a) meets all of the minimum stated criteria in a <b>very good manner</b> with a robust proposal that provides full confidence of an overall <b>very effective solution</b> , including the relevant ability, understanding, expertise, skills and/or resources <i>OR</i> (b) meets all of the minimum stated criteria in an <b>acceptable manner</b> with a proposal that provides full confidence effective solution, including the relevant ability, understanding, expertise, skills and/or resources, <u>AND</u> provides evidence of factor(s) that will add <b>significant value</b> beyond what is described in the criteria.
73.3	Good	The Supplier's response:  (a) meets all of the minimum stated criteria in a <b>good manner</b> with a robust proposal that provides full confidence of an overall <b>effective solution</b> , including the relevant ability, understanding, expertise, skills and/or resources <i>OR</i> (b) meets all of the minimum stated criteria in an <b>acceptable manner</b> with a proposal that provides full confidence effective solution, including the relevant ability, understanding, expertise, skills and/or resources, <u>AND</u> provides evidence of factor(s) that will add <b>some value</b> beyond what is described in the criteria.
60	Acceptable	The Supplier's response: meets all of the minimum stated criteria in an acceptable manner with a proposal that provides full confidence in an acceptable solution, including the relevant ability, understanding, expertise, skills and/or resources. There may be minor concerns which are easily resolvable and in any event which do not have a material impact on the overall acceptability of the proposal.
40	Minor Reservations	The Supplier's response:  does not fully meet one or more of the minimum stated criteria in an acceptable manner and/or meets the minimum stated criteria in an acceptable manner but does not provide full confidence in an acceptable solution, including the relevant ability, understanding, expertise, skills and/or resources causing some minor reservations in one or more areas which may be resolvable but, if not, may have a material impact on the overall acceptability of the proposal.
20	Major Reservations	The Supplier's response:  does not fully meet one or more of the minimum stated criteria in an acceptable manner and/or meets the minimum stated criteria in an acceptable manner but does not provide full confidence in an acceptable solution, including the relevant ability, understanding, expertise, skills and/or resources, causing one or more major reservations in one or more areas are unlikely to be resolvable but and may have a material impact on the overall acceptability of the proposal.
0	Unacceptable	The Supplier's response:  does not meet one or more of the minimum stated criteria in an acceptable manner and/or contains insufficient information to provide full confidence in an acceptable solution, including the relevant ability, understanding, expertise, skills and/or resources, causing major reservations in one or more areas that are not resolvable and will have an impact on the overall acceptability of the proposal.

### 3. Region of this response

Please select the region of this response:

Please rename this file with the same name convention described in the Annex B – Financial Model, but replacing FRT for TQ.

## 4. Mandatory Declarations

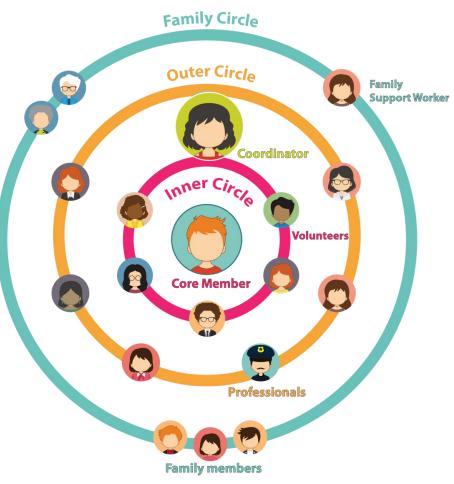
Question Area		Requirement – Select Yes/No	
Service Description	1	Please can you confirm you have reviewed 'Schedule 2.1 – Services Description' and confirm that you understand and can deliver on the requirements and outcomes therein?	Yes
	2	Please can you confirm that your organisation will comply with the General Data Protection Regulation (GDPR) and the Data Protection Act 2018?	Yes
Digital &	3	Please can you confirm you have reviewed, understood and will be compliant with Schedule 2.3 (Standards) and Schedule and 2.4 (Information Security and Assurance) of the Framework Agreement?	Yes
Technology and Information Assurance	4	Please can you confirm your organisation will be compliant with the requirements of Security Level 1 (SL1)? To note; this includes Cyber Essentials (Basic) no later than two weeks prior to Call-off Commencement Date.	Yes
	5	Please can you confirm your organisation will upgrade to Cyber Essentials Plus, and comply with Service Level 2 (SL2), Service Level 3 (SL3) or Service Level 4 (SL4) of Schedule 2.4, if the Authority, at its sole discretion, determines additional Information Assurance is required of the Bidder of this contract at any stage during the contract term?	Yes
	6	Please confirm your compliance that services will be delivered in a way that supports environmental sustainability, in accordance with Schedule 2.3 of the Framework Agreement.	Yes
	7	The Bidder shall have a duty of care to provide a facility that meets basic H&S standards and is accessible to People on Probation and Bidder Personnel with protected characteristics (in the main but not limited to physical impairments), and takes into account the specific needs of users of the service in question. Please can you confirm that you will comply with this requirement?	Yes
	8	Please can you confirm your organisation will be compliant with the Legal and Regulatory Requirements as outlined in Appendix 1 – CoSA Supplier Own Site Suitability Review?	Yes
Estates	9a	Please can you confirm your organisation will be compliant with the Best Practice Requirements as outlined in Appendix 1 – CoSA Supplier Own Site Suitability Review? (where this isn't possible please confirm you will comply with 4b to pass this mandatory question)	Yes
	9b	Where you can not comply with 4a please confirm you agree that adequate consideration has been applied and where necessary, mitigations are in place or are in development, and will be agreed by the Authority?	Yes
	10	Not applicable	Yes
	11	Please can you confirm that your estates solution will deliver an appropriate number of suitably geographically dispersed sites that reflect the needs of the service?	Yes
Workforce	12	Please confirm that you have appropriate processes in place to effectively carry out a relevant transfer under TUPE in the event of this being required, including accuracy and timeliness of payroll and pension payments with no disruption to transferring staff, and replication of contractual terms as necessary? Please note that all Providers must respond to this question in line with the documentation provided in this Tender process, and that no other consideration(s) should be taken into account.	Yes

#### 4. Technical Criteria Questions

- The tables below sets' out the Award Criteria and weightings relating to the provision of the Circles of Support and Accountability (CoSA), please provide your responses to each requirement in the 'Response' box, and upload the completed document to ITT\_6417 question 1.2.1 in the technical envelope on the Jaggaer esourcing portal.
- In responding to the technical criteria questions, Bidders are required to provide detail on <u>all</u> the following areas (these are the Authority's "minimum requirements").
- 5.3 Bidders should have regard to the appropriate scoring Matrix and the Specification (Schedule 2.1 of the Draft Call-Off Contract) and the wider Draft Call-Off Contract Documentation where appropriate when responding to the question (and should note that since the requirements listed are expected to be covered as a minimum, it may be appropriate for Bidders to include additional information as part of the response to the question in order to achieve a higher score).

Weighting:	30%	Quality Threshold:	60	Limitations
Question:				Up to 2,000 words;
		er, at a minimum, the requirements outlined on (Schedule 2.1) throughout the duration of		
Part A				Additional diagrams and tables can be submitted to support your response, however any wording within the shall be included in the overall word count.
		to delivering the requirements stated in 'Sec ne Call-off Contract), including how you will e		
	ntain the CoSA standards	s required in the Circles UK Code of Pract		
on Probation w faced by Person	ith protected characteristic	escribed in part A will be tailored to meet the cs. You must demonstrate an understanding the of the protected characteristics as stated in to mitigate these.	g of the challenges	
PART B:				
People on Prodifficult to enga illustrate how t	pation, including those wige. You must evidence a	ervice delivery across the local landscape to ho are difficult to reach geographically and clear understanding of the challenges acro ape your service delivery approach to en	I those who find it oss the region and	
<b>B-2)</b> Please outline how your service delivery will be responsive to changes within the landscape, e.g. in response to a pandemic for example COVID-19.				

Nepacs has an excellent reputation for supporting people in the criminal justice system who face stigma, hardship and challenge in their lives; often these are high-risk cases, including prisoners in high-security environments and people who cause sexual harm. As a deliverer of rehabilitative, wraparound support for offenders and their families, we've been working with Circles UK for 18 months to establish our 'Circles North' offer, meet the accreditation standard and identify opportunities for additional, added-value support to family members, fully-exploiting 140 years of expertise in this field. Our offer will therefore be one that delivers more than a high-quality, fully-compliant core Circle; it will also include an additional 'family circle', with Family Workers supporting loved ones to maximise the chances of successful rehabilitation, along with access to our wider criminal justice wraparound support:



#### A1 Approach

Our approach will be governed by a robust policy and procedure framework, with extensive systems already in place developed in conjunction with the Circles UK team and fellow providers. We already work with offenders at all points of the journey, and have day-to-day contact with key organisations including Probation Directors, Prison, Police, MAPPA, MOSOVO, Health and Housing colleagues. Our teams are cleared to work in prisons, so we can start the process from inside custody. It also means we're acutely 'risk-conscious', with extensive checks and balances in place to ensure full-compliance with the Code of Practice and safety for all involved in the COSA.

Key to the success of any COSA is **preparation**. We will invest heavily in pre-assessment with the Core member, with the Coordinator meeting with the individual on at least 3 occasions prior to establishing the COSA. Our associated processes and paperwork have all been developed using Circles UK recommended documents and in direct collaboration with another established Circles provider (Humbercare).

Beyond the 1-2-1 work with the Core member, our Coordinator will also facilitate three preparation meetings; one with the COSA Volunteers, one with the Outer Circle and a third with all parties, including the Core Member. This will include full disclosure, ensuring everyone knows their roles and starts on common ground.

In order to set and maintain **standards**, Volunteers will have a checklist for each meeting and follow-up reporting, with monthly Volunteer supervisions with the Coordinator (alternating between 1-2-1 and whole group). There will also be joint quarterly-reporting with the Outer Circle, with both Circles coming together to review progress. All 'live' Volunteers will participate in annual top-up training, regardless of current COSA participation.

Key to our successful approach will be the matching of a core member to Volunteers. To this end, we have worked with fellow Circles providers to develop a robust system for identifying and validating the suitability of Volunteers, involving paper-based and face-to-face assessments and 'interviews'. We already have a pool of 150 DBS-checked Volunteers, trained to work in HMPPS environments with high-risk individuals.

**Continuity** will be an essential feature of our approach. Volunteers will be asked to commit to 18 months of support, and our Coordinators' contractual notice period will be 6-months to reflect the need for stability.

Initial COSAs may be held in Probation hubs; however our approach will encourage **safe community integration**, at an appropriate pace, and therefore we will move delivery to non-CJ venues wherever we can. We have partnerships with national organisations including Humankind, Ingeus and St Giles Wise, all able to help us source safe and secure community delivery venues. We'll also take the lead from fellow Circles providers, organising COSAs in open places such as parks or beaches, along with supported community activities, (minimum of three Volunteers) and accompanied appointments.

We'll promote **safe online communication**, to ensure a connection between the Core Member and Volunteers between Circles; we'll use software such as Rocket Chat to facilitate this securely. Core Members and their families will also have access to our free Helpline, providing additional wraparound support.

#### **A2 Protected Characteristics**

While always ensuring full compliance with the Code of Practice, each Circle will nonetheless be highly-bespoke to the individual, based on a person-centred assessment which considers each protected characteristic and recognising challenges faced:

Protected Characteristic and others	Potential challenges faced	Mitigations/ Actions to personalise the COSA
Age	Increased social isolation and lack of mobility  May be issues relating to mental health/dementia  Reduced digital skills to access alternative contacts  'Traditional' marriages	We have a wide range of Volunteers, including older people able to relate to issues faced and students specialising in older adult care  We're able to provide community venues, close to home and accessible to those with mobility issues

Marriage	Impact of sexual offence on relationships – many marriages are broken, with children who don't understand the reason  Partner experiences great stigma  Loss of wider support networks	Links with Shannon Trust will enable us to provide digital support  Family Circle will provide help to partner to identify changes needed in 'traditional roles' to ensure change occurs during rehabilitation (e.g. partners provided with assertiveness coaching to help them hold conversations on an equal-footing)  Family Workers will provide help with practical and emotional impact of family break-up and support meditation/ action planning  Experienced in facilitating 'family activities'; we will combine this experience with our Volunteer-supported sessions between Circles
Pregnancy	Wariness of Children's Services  Requirement to maintain peri-natal health during difficult period  Mental health issues associated with loss of access to children	Advocacy support on behalf of pregnant women/mothers  Access to our peri-natal family workers, trained in MH support
Disability	Access to delivery locations	Enhanced digital support (Shannon Trust) to enable more remote interventions

	Stigma is further acerbated by increased social	Access to disabled-friendly delivery locations for existing
	,	, ,
	isolation	community interventions
	Communication difficulties for Circle for people	Experienced delivering interventions for people with autism,
	who have sensory impairments	with specialist Volunteers who can support such groups
	Who have sensory impairments	With oposition void moore who can support such groups
	Increased instances of autism amongst	Others in our pool of interested Volunteers have sign language
	offenders	experience
Race including BAME	Experience of racism	Volunteers trained in advocacy support
and traveller		
	Experience of services that are not culturally	Added value of Family Workers trained to support wider family
	sensitive/relevant, lack of trust	role in supporting desistance.
	,	
	Role of family in supporting desistance	We have traveller link workers, with excellent contacts across
		Local Authorities, to support advocacy work
	Privacy is very important to traveller community,	
	which is an issue in terms of Circle transparency	Experienced working with prison translation services
	Higher percentage of people with poor literacy	Our partnership with Shannon Trust means we can provide
	skills	help with form-filling, interviews and navigating support
		systems
	Language barriers, for example with people from	Systems
	Eastern Europe	Website instantly translatable into 100+ languages
	Lactorii Laropo	Trobotto instantily translatable into 1001 languages
		Cultural-competence and Unconscious bias training for all
		staff/Volunteers
		Stall/ Volulitools

Religion	Different cultural norms within different	We are already embedded across faith, disability, and
	communities, with sexual activity viewed	multicultural groups
	differently  Rejection of offender by religious network/ family	Family Support Workers, already-trained in understanding and navigating different cultural norms, will support CM and families, including extended family
Sex	Perception there is less help for female offenders	Volunteers trained to support women offenders, including perinatal support in prison
Gender re-	Stigma and lack of understanding in society of	We're used to supporting people who are trans-gender, with
assignment	emotional impact of reassignment	Volunteers experienced in providing trans-gender counselling
	Self-identification may be fluid	Early preparation sessions will talk through gender identification and ensure we use terms reflective of CM's wishes
Sexual orientation	Increased chance of mental health issues	Family Support Workers and Volunteers already recruited from
	Vulnerable to sexual exploitation	LGBTQIA+ background and trained to support advocacy and emotional wellbeing
Care Leavers and	Lack of trust of statutory agencies	Experience delivering specialist Care leaver programmes, both
young people	Higher percentage of people with poor literacy skills	in prison and in the community, with staff interested in becoming Volunteers on Circles
	Difficulties taking responsibility	Volunteers with lived experience, able to provide emotional and practical support

		Excellent links with LA Personal Advisers, ensuring COSAs align with Support Plans
Veterans	Shame and rejection by peers  Mental health issues, particularly PTSD, more	Veterans within our pool of Volunteers who have expressed an interest in facilitating a COSA
	prevalent	Support with accessing PTSD support through links with healthcare provision across the region

#### **B1 Local Landscape**

We've been working as an integral component of a regional criminal justice system, in the neighbouring North-east, including delivery of services in seven prisons (Categories A-D and YOIs) using Every Adult Matters/ trauma-informed approaches. This includes a portfolio of services at each stage of the criminal justice journey, involving daily-contact with CJ colleagues and knowledge of the challenges faced by stakeholders, individuals and families at different times:



We work very closely with Circles UK, who have offered to help us establish our provision in the North-West, introducing us to key players. Obviously, the mobilisation period will give us opportunity to better understand more specific challenges faced locally, but initially we'll prioritise:

#### i. Establishing ourselves within the North-west's Criminal Justice 'Network'

To this end, we'll be working with Circles UK to introduce ourselves to Probation Directors, Police, Courts and Prison Teams, as well as local authority and other stakeholders. Our CEO and project management team are all experienced working with senior officials and managers across the CJ system, creating new services involving multiple agencies (for example the launch of our Early Days in Custody and Care Leaver Community Rehabilitation services).

We'll establish a Multi-agency Working Party to oversee/support the establishing of the service.

#### ii. Recruitment of local Volunteer Network

Our organisation is very much Volunteer-driven, with a track record in establishing Volunteer-led services at short notice. We have excellent relationships with charities and organisations that operate in the North-west, including for example, Citizens' Advice Bureau, meaning we are able to recruit Volunteers in all locations. We also are experienced working with Volunteer and Pastoral Coordinators in Universities to launch on-campus recruitment campaigns. We'll run social media campaigns, mirroring those launched across the North-east, to support recruitment. We also have links with CGL, who provided Circles services locally, and thus access to former Volunteers who are already trained.

## iii. Significant population diversity and deprivation, including higher-than-average proportion of Asian people in areas such as Blackburn and East Lancashire and Black people in Liverpool

The mix of populations is rather different from that of the North-east where we have been working. One of the challenges will be in navigating the sensitivities surrounding sex cases (e.g. grooming) in some of these communities, building trust with people who may have a poor perception of formal services and combatting stereotypes. To this end, we'll be working with fellow charities representing BAME /marginalised communities, to understand the local issues and recruit Volunteers.

#### **B2 Changes**

Over the past two years we've demonstrated our ability to 'flex' to challenging situations. As part of our Covid response, we've had to develop support programmes for offenders and families to adjust to 'Purple Visits'; this includes supporting people to acquire digital skills, purchasing laptops/tablets to support remote-access interventions and offering befriending telephone support to combat isolation.

This experience means we're able to respond to changes to the delivery model, while remaining fully-compliant (as with HMPPS visits). We will continue to have a comprehensive business continuity plan, with specific actions for Circles provision; this will include ensuring we have 'back-up Volunteers' trained in Circles to step in should a Volunteer have to leave the COSA, without causing disruption. We'll also have a COSA Critical Function List detailing how we'll maintain a COSA in the event of sickness or staff shortages.

We'll also have a minimum of two Coordinators, providing additional back-up coverage in the event of an absence, with a Project Manager overseeing all delivery and also fully-trained on the Circles approved programme to ensure continuity of support at all times.

Total Word Count - (Bidders to self-populate)

2000 words (including 62 words in diagrams)

Weighting:	25%	Quality Threshold:	60	Limitations
Question:				Up to 1,500 words;
The Authority ro	aviras the Didder to s	hypertian recently train appropriate and retain C	unnlier Deresanel	The response should be entered in this table in the cell
		dvertise, recruit, train, support and retain S to be able to deliver the Circles of Support a		below;
Service in a way	that, reflects the diversi	ty of the local community as outlined in the O		Additional diagrams and tables can be submitted to
Requirements of	the Specification (Sche	dule 2.1 of the Call-Off Contract).		support your response, however any wording within these
PART A:				shall be included in the overall word count.
A 1) Diago pro	vida datail an haw yay y	vill recruit volunteers and prior to the Call-Of	f Commonoomont	Line spacing 1.5
		Geographical Location, and detailing the s		Arial font size 11
		attraction. Please outline how you will continu		
	rearter to maintain deli vyou intend to use thes	very of the service. If you have an existing per volunteers.	ool of volunteers,	
•	•			
		nto A-1 will maximise opportunities for attra ith protected characteristics, to build a pool		
		ommunities in the local geographies.	or volunteers that	
A-3) Please eval	ain how you will manag	e your Supplier Personnel (including volunte	are) in the avente	
		easing and decreasing).	ers) in the events	
PART B:				
<b>D</b> 4) <b>D</b> 1			\	
		e that all Supplier Personnel (including volunt re the appropriate skills and knowledge.	eers) who deliver	
P 2) Diagon avail	aia hawwan will agaw		a of the continent	
		e training is up to date throughout the durations in legislation, policy or best practice (spec		
Circles UK Code			, ,	
Part C:				
Please describe	what considerations you			
and changing lar <b>a)</b> Annual le		ne following staffing events:		
<b>b)</b> Staff sick	•			
c) Attrition.				

(NB: You may wish to use examples and/or case studies of how you have previously handled similar situations).

#### Response

#### **A1 Recruiting Volunteers**

Nepacs is a Volunteer-driven organisation, highly-experienced in recruitment and with a current pool of over 150 active Volunteers. We will therefore bring this experience, our specialist staff and tried-and-tested recruitment techniques to ensure we meet the demand for Volunteers in the North-West.

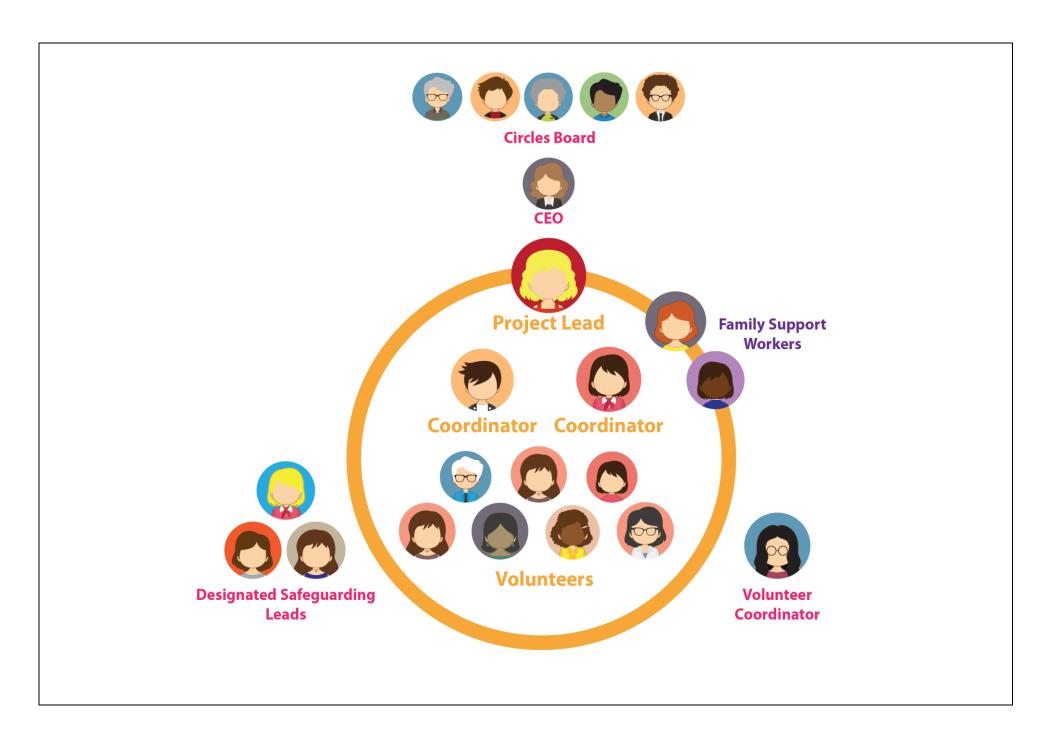
We already work across Local Authority areas in the North-West, as part of our Care Leaver programmes, alongside Personal Advisers supporting prisoner rehabilitation and recently delivered a Befriending service locally. We therefore have partnerships with Volunteer organisations locally including community and church groups and specialist charities, with whom we will be able to undertake some of our recruitment. We are also experienced in building relationships with universities, from where we are able to recruit Volunteers undertaking courses in fields such as criminology, sociology, psychology and social care. North-West Universities will therefore be a key source of recruits.

As we've done in the past, we'll also undertake joint-recruitment with our national colleagues at Citizens' Advice Bureau, as well as advertising through Clinks and the Community Foundations.

We have a dedicated Volunteer Coordinator, responsible for recruiting and supporting our Volunteers. This will be an added-value role, providing recruitment and pastoral support to the Coordinators.

Other Volunteers will also support recruitment, sharing their positive experiences with potential recruits.

Our proposed team is shown overleaf. It includes access to our existing Designated Safeguarding Leads and Family Support Workers to help the Core Member's significant others and provide additional wraparound support:



In order to support recruitment, we have a Volunteer Recruitment Strategy, approved by Circles UK, which works alongside our Equality and Recruitment Policies to ensure diversity and a systematic approach. This will include an annual Recruitment Plan, reviewed and tracked by our Trustee Board HR Sub-Committee and CEO.

As at present, we'll be running a series of social media Volunteer recruitment campaigns. This will be a 'generic' call for Volunteers. As people come forward, we'll talk with them about potential interests and our dedicated Volunteer Coordinator and Circles Coordinator will meet with those who may be suitable/interested in supporting Circles. This means we'll be fully-satisfied of someone's genuine interest before moving forward with the full suitability assessment.

#### **A2 Diverse Backgrounds**

The fact we work with such a varied network of specialist charities, such as those supporting Eastern European communities or older people, means that we are able to target recruitment to meet the needs of any Core Member with protected characteristics. We already support offenders and families from all backgrounds through projects such as befriending, and have been locating and matching Volunteers from similar backgrounds to create meaningful working relationships. We also find our MAPPA and CJ colleagues helpful in identifying Volunteers.

We'll also be advertising for Volunteers on partner websites and via their social media channels, targeting any particular need. Our web presence is instantly translatable into 100+ languages.

Our breadth of coverage across all areas, and our links with charities and universities in each Local Authority area, means we also have people able to support in each corner of the region, including as far north as Berwick. This means the provision will be fully-localised. Our Volunteer Coordinator will continue to monitor and report to the Board on the breadth of Volunteer recruitment, including people with protected characteristics and will manage key social media and partnership recruitment drives.

#### **A3 Managing Fluctuations**

Given our range of additional services, many of which include mentoring and coaching support, there is never a shortage of activity with which Volunteers can engage. All Volunteers will receive our comprehensive and detailed training package (going beyond core requirements of section G6 of the call-off contract), enabling them to support people experiencing adverse childhood experiences, with trauma-informed interventions, in addition to the approved Circles UK package. This means that we can build a pool ready to support a COSA when needed, yet sufficiently skilled to support other offenders or families during times of low demand. Likewise, Volunteers not currently engaged with a COSA, but interested in supporting one, will be trained pre-emptively to ensure we have a readily-available pool of people to match referrals if numbers increase. They will shadow other Volunteers as part of training.

We also access student Volunteers from Universities, meaning we can recruit from specific courses to meet demand, and as individual needs/backgrounds arise.

Case numbers will be discussed at weekly management meetings with Nepacs' Volunteer Coordinator to identify recruitment needs and we'll work with Probation colleagues to jointly-prioritise waiting lists.

#### **B1 Skills/Knowledge**

All Volunteers will undertake the Circles UK approved training programme, as well as our own comprehensive package of criminal justice focused training. This includes specific modules of understanding and managing risk, safeguarding, escalation processes and safe working. We already have one Coordinator trained by Circles UK, who is also a trained trainer, already leading on the internal training programmes. Our Project Lead and Volunteer Coordinator will also be trained in the programme, ensuring a wealth of supervisory support for Volunteers. All Volunteers will have a monthly supervision with a Coordinator; this will be 1-2-1 and then as a group on alternate months. All Volunteers will be able to have a supervisory session whenever they need and everyone will have support available 24/7 through our 'out-of-hours' management hotline.

All Volunteers will receive a copy of the Circles UK Code of Practice as well as our own Circles-specific Volunteer handbook and safeguarding escalation toolkit. All Volunteers will sign to acknowledge receipt and this will be updated yearly. Volunteers and staff are involved in our IiP accreditation processes.

The initial assessment of Volunteers is based on Circles UK approved materials, and will include a face-to-face meeting to gauge initial interest and assess suitability of a Volunteer to work with, and support, sex offenders, mapped against Circles approved 'Job Descriptions' and role profiles. All Volunteers will have copies of detailed Circles UK approved Volunteer Handbooks, Agreements and policies, which will complement both the comprehensive Nepacs training programme and the approved Circles UK two-day programme. All Volunteers will receive a pre- and post-training interview to assess effectiveness and identify additional training gaps, while checking that the Volunteer remains committed and suitable for the role.

#### **B2** Training

All staff and Volunteers engaged with the Circles UK programme, including those 'on standby' who are 'between' Circles, will received annual training updates (as a minimum). Our training management system will record all training received and this will be monitored by both our HR Team and the Coordinators, to ensure all training is kept up to date.

Supervision interviews will identify any outstanding gaps, and all Volunteers will have access to the same modules as staff within our training programme, most of which is delivered by an experienced in-house training team.

Our Coordinators will be active members of the Circles UK family. This means that we will attend regular online and face-to-face briefings (e.g. as with the recent update to the Code of Conduct), to ensure we remain up-to-date with any changes to Circles UK policies, procedures or legislation.

Throughout their time with us, the training for Volunteers will extend beyond that offered internally and through the Circles UK programme; we also 'pool' training with fellow providers and other partners, meaning we can offer, develop and deliver bespoke packages, for example on supporting trans-gender individuals in conjunction with our LGBTQIA+ partners or supporting literacy needs in conjunction with Shannon Trust.

#### **C** Disruption

Because we already have a pool of Volunteers, we're able to fill gaps easier than other providers. We'll have two Coordinators, and a Project Lead, meaning that there will always be cover during periods of sickness and annual leave. All leave is pre-empted and followed by a full handover. We'll also train our organisational Volunteer Coordinator in the Circles UK programme, ensuring they can provide cover for unexpected absence. We also have an organisational succession plan, reviewed quarterly.

Our recruitment processes, including arrangements with Clinks to support rapid in-sector advertising of vacancies, means that in the event of any staff turnover, we are able to bring a job advert quickly to market. We also focus heavily on internal staff recruitment and have a succession planning strategy which means each member of staff is supported to identify any progression opportunities suitable to their experience. Our training needs analyses, undertaken annually with each member of staff, will include consideration of whether the Circles service is an area of interest, enabling us to train staff in the Circles UK programme and further build the level of cover we have for absence or attrition.

Delivering in the prison environment, we occasionally have situations where staff are sick, yet we have a contractual and security obligation to ensure sufficient coverage for a visit/ family session. In these instances, we always plan for at least one extra Volunteer to be on stand-by, as well as being able to call in a trained colleague from another service; this is thanks to the fact we train more people than we need and obtain additional security clearances to pre-empt any unexpected staff shortages.

Total Word Count – (Bidders to self-populate)

1500 words (including 16 in staff structure)

TC-003 – Risk Management and Information Sharing						
Weighting:	25%	Quality Threshold:	60	Limitations		
Question:				Up to 1,500 words;		
	ires the Bidder to have clear proceduation that may indicate an increased		behaviour	The response should be entered in this table in the cell below;		
subtle and overt ch victims, to other Pe	now you will ensure that all Supplier l nanges in behaviour or relapse that n eople on Probation, Staff Personnel (	nay indicate an increase in risk to the	emselves, to	Additional diagrams and tables can be submitted to support your response, however any wording within these shall be included in the overall word count.		
members of the pu	ıblic?			Line spacing 1.5		
safeguarding, risk Practitioner, or tha	now you will deliver CoSA to People of serious harm or public protection he have changed, in a way that takes the ation Practitioner to a change in these	Arial font size 11				
ensure all reporting an explanation of h	what information sharing processes g requirements outlined in section 7 on now personal data will be stored and ner) as and when requested.					
Response						

Nepacs works at all stages of the criminal justice system, from arrest through to rehabilitation in the community. We deliver in all criminal justice settings, including working with offenders in Category A prisons and people who are at risk of self-harm (e.g. during the Early Days in Custody), and we are therefore experienced in supporting people who are high-risk and vulnerable. Given the nature of our work, we already have robust safeguarding processes, fully-aligned to those of our Police, Probation and Prison partners.

#### 1) Responding to behaviours

Preparation is absolutely key to the safe and effective management of any Circle and this is particularly true when it comes to supporting Core Members. As part of the referral process our Coordinator will be working closely with Probation Colleagues to review the risk management

information, including OASys assessments, risks of reoffending/ reconviction, risk of self-harm and any restrictions to which the person is subject. This review will be undertaken prior to undertaking the assessment with the prospective Core Member and any issues/triggers identified.

Our Coordinator will then meet with the Core Member for an extended conversation, again reviewing risks and triggers. We are very much aware that, by the nature of the crime, sex offenders can be manipulative/ coercive and all training for staff and Volunteers will include support with identifying such behaviour. All identified risks, and potential triggers or signs of a change in behaviour, will be recorded on the assessment document, for sharing with the inner and outer circles.

Each Circle will also have a Relapse Management Plan detailing:

- licence conditions,
- restrictions
- relationships
- background information
- relapse triggers

During the initial meetings with the Inner and Outer Circles, the potential signs of a change in behaviour (for example who have come across service users who start to abandon self-care when they are at greater risk of re-offending) will be discussed and highlighted as behaviours to monitor. A clear escalation process, involving the Coordinator and/or Probation Lead/ out of hours contact, will exist depending on the nature of the trigger. Nepacs has three DSLs in addition to the Coordinators, with someone on call 7 days a week to support with any emergency escalations.

All staff and Volunteers will receive specific training on spotting the signs of behaviour change and on questioning and listening techniques to enable them to effectively assess danger to self or others as part of the Circles UK training programme; this will be updated annually for all staff and Volunteers.

All Volunteers will have access to a detailed COSA Risk Identification Tool Plan, to support identification of triggers, and covering:

sexual preoccupation;

- · access to victims;
- offences related to sexual interests; and
- emotional congruences with children.

All Circles meetings will be recorded, with Volunteers rotating the minute-taking to ensure there is no single 'lead' Volunteer, as per Circles UK practice. Any changes in behaviour will be noted in the minutes which will be shared within 24 hours with the Coordinator. Immediate high-risk concerns about safety/ reoffending will be alerted by telephone without delay, sparking an 'immediate risk' escalation process.

We will of course be keeping detailed attendance records for all Circles, and any associated follow-up contact with the CM, enabling us to alert Probation promptly to any missed appointments, or failures to comply with licence conditions.

Our SLAs will also include actions to take in the event that referrals are inappropriate, and will refer to the process to be followed in the event it is necessary to close a COSA due to the behaviours of the CM Again, these processes will adhere to Circles UK guidance and be agreed with Probation.

#### 2) Safeguarding Risks and Reporting

Preparation will be key to managing safeguarding risks. All staff and Volunteers will be working to Nepacs' detailed Policies and Procedures for Safeguarding Vulnerable Adults and Vulnerable Children. These have been updated in conjunction with fellow Circles providers and Circles UK, and approved as part of our membership application process. Our three DSLs will play a key role in the formation of each COSA, working closely with the Coordinators and Volunteers to understand the specific risks of each case. They will be involved in the regular risk assessments throughout the COSA. Likewise any Family Workers supporting wider family members will be included in risk reviews.

In terms of reporting of incidents and concerns, Volunteers will receive detailed training (and guidance in the Circles UK approved Handbook and Nepacs policies) regarding their responsibilities for monitoring, recording and reporting issues. Every COSA or community visit will have the minimum of three Volunteers, with the norm being 4-6 Volunteers present. Every meeting will be recorded. Minutes of meetings will be pseudonymised/ coded, with the Core Member referred to by an agreed code. All emails will be sent via our internal secure email system and never using any personal accounts. Once received they will be forwarded to Probation colleagues using a CJSM account. As with other Circles across the country, meeting records will then be deleted from our system.

At the end of each meeting our internal risk assessment and associated mitigations will be updated as a result of the detail provided by the Volunteers. Any change will again be notified directly to the Probation Practitioner and we will work with them to review the Probation risk assessment accordingly. Where an incident occurs between COSA meetings, for example as a result of a contact form the Core Member or advice from a family member being supported by our team, then we will update the risk assessment immediately and notify Probation.

The risk assessments will be subject to audit by our DSLs on a monthly basis and all Safeguarding issues will be referred to the Outer Circle for full review. For urgent cases, a virtual meeting will be convened within 24 hours maximum.

Each quarter, the Outer Circle will undertake a full review of any learning from safeguarding issues. Likewise all Volunteers will participate in regular safeguarding briefings, led by the Coordinator and DSLs, in which we will review learning from safeguarding as a team.

Service delivery and capacity information will be shared weekly with the Probation Director and MAPPA Team

Our Board of Trustees' sub-committee responsible for Circles delivery will review safeguarding incidents and learning on a bi-monthly basis and provide direction to the remainder of the Board, the CEO and staff as a result of learning.

Staff/Volunteers will use 'Safeshores' lone-working software which allows them to send real-time 'safety updates' using mobile phones.

#### 3) Information Sharing

Given our range of service delivery to high-risk offenders and their families, we are used to developing and agreeing SLAs and ISAs with CJ and other providers, which have risk-management and effective communication at their heart. We will be using Circles UK approved templates as a basis for development of the SLAs and ISAs with Probation and other stakeholders involved in the Outer Circle and wider support for the individual and their family. These will be discussed in detail during the implementation period, to ensure we are agreed on areas including for example:

- referral criteria;
- referral information requirements;
- processes for addressing unsuitable referrals;
- responsibilities for updating the Probation Action Plan;
- · response timescales;
- safeguarding escalation protocols;
- · criteria for terminating a COSA; and
- exit strategies.

We are used to sharing information regarding individuals as part of our work in-custody, for example as part of a high-risk individual's ACCT processes, in which we play an active part. All staff and Volunteers are trained on their 'duty to cooperate' responsibilities for reporting information, along with their role in maintaining confidentiality and data protection, and the impact of safeguarding concerns on these. These responsibilities will also be covered in the Circles UK approved training and safeguarding training received, and updated annually.

Nepacs has Cyber Essentials accreditation and we are used to receiving and managing information from OASys and NOMIS and exchanging confidential information via HMPPS approved email/systems. Many of our staff and Volunteers have prison security clearance, including at Category A, so are well-versed in security protocols and the need for secure information management.

As part of our membership application to Circles UK, we have committed to the sharing with them high-level anonymised information on a 'legitimate interest' basis, with our policies updated accordingly. This is a criterion of membership. As with our communication with Probation, this involves use of pseudonymised/coded data (including demographic information, strength development reviews and half-yearly returns) and is in accordance with the 'Privacy Notice' given to all Core Members.

Our Coordinators will of course attend local Multi Agency Public Protection Agency (MAPPA/MOSOVO) meetings, or other relevant forum, as required, as well as providing reports to inform such meetings. This will be in addition to monthly progress reports provided to the Probation Practitioner; if appropriate these will have additional input from our DSLs.

All staff and Volunteers involved in a COSA will also receive training in safe working practices and how to report any breach of those as a result of their participation in the COSA (for example, relating to any inappropriate sexual conduct, harassment or aggression).

Total Word Count – (Bidders to self-populate)	1487 words

TC-004 – Implementation						
Weighting:	20%	Quality Threshold:	40	Limitations		
Question:				Part A & B Combined – up to 1000 words		
The Authority requires evidence and assurance from the Bidder that their implementation plans are robust, credible and achievable.				Part C – up to 3 A4 Pages		
Toback, croalists and demovasie.				Part D – up to 3 A4 Pages		
<b>A)</b> Please explain how you will ensure the implementation plan is successfully achieved by the Call-Off Commencement Date. This should include how critical activities will be completed to ensure the delivery of services, supported by digital and technology, information security, workforce and estates.				The response should be entered in this table in the cell below;		
<b>B)</b> Explain how you will ensure that the appropriate accreditation to deliver this service is obtained by the Call-Off Commencement Date.				Additional diagrams and tables can be submitted to support your response, however any wording within these shall be included in the overall word count.		
C) Please provide an Implementation Plan (in any format) to detail planned timescales and responsibilities to meet the Implementation milestones as per Call-Off Order Form, clause 26A				Line spacing 1.5		
Implementation and Schedule 2.1 Section 10, in the Call-off Contract. This section requires explicit reference to the milestones and requires bidders to provide a confident plan of how each milestone shall be met on time.				Arial font size 11		
<b>D)</b> Please complete a RAID log outlining all Risks, Assumptions, Issues or Dependencies that you foresee in implementing this Service and how these shall be mitigated to ensure Service delivery is not impacted.						
Response						

#### A) Successful Implementation

Nepacs has a strong track-record of implementing HMPPS services and have been working with Circles UK for 18 months to secure membership of the organisation and associated accreditation. This means we are both experienced in mobilising complex contracts and well-advanced in our preparations to begin delivery.

Our implementation will be led using Prince2 principles by an experienced Implementation Manager with experience working in both Probation and Prison environments. Dawn Simpson, who oversees specialist services in custody and community environments, will be the Project Lead beyond go-live, providing continuation for commissioners and for the staff and Volunteers working day-to-day on delivery. She will provide weekly updates to commissioners.

Dawn has excellent links with CJ colleagues across the North-east and North-west regions, and is a member of our Senior Leadership Team. She will be supported in implementing the service by our CEO, Amanda Lacey, who works at a strategic level with Probation, Prison, PCC and MoJ staff both locally and nationally. Dawn will report in on a weekly basis to the CEO and to the Board. To this effect, a special sub-committee will be formed to oversee the Circles service, both through implementation and delivery, providing direction.

The first priority will be evolving existing **Partnership Relationships**, and building new ones, with Probation and other key stakeholders. Dawn is already experienced in this area, having developed projects, such as our Befriending service, from standing starts, setting up introductory meetings and then agreeing SLAs, ISAs and referral processes. We already have one Coordinator in place, so will be able to ensure these meetings focus on specific actions detailed within the mobilisation plan, informed by staff trained by Circles UK and already fully-familiar with processes.

A second priority will be mobilisation of our **Staff and Volunteer Workforce.** This work has already begun; we have a number of Volunteers from various backgrounds, including students of local universities, interested in supporting Circles. They have already been trained in the Nepacs programme, including safeguarding training. We also have a Volunteer Coordinator actively recruiting more Volunteers across our service portfolio, but already actively identifying potentially suitable people for the service. Upon award, our marketing team will launch a series of recruitment campaigns on social media and in association with our charity partners (including CAB, with whom we undertake joint-recruitment).

As we have an in-house training team, Circles-trained, we'll be able to organise and complete Volunteer training within a matter of weeks.

**Digital Technology** will play a key role in our implementation activities. We already have all the systems in place for recording details of the Volunteers' recruitment and training journeys, along with secure email accounts for transfer of information. Our password-protected system enables

us to store (anonymised) information about individuals and families supported and we have robust IT policies, and dedicated IT support. All our IT delivery is Cyber Essentials compliant. There will be a separate website for the service. All staff/Volunteers have access to lone working technology.

In terms of **Information Security**, we are already Cyber Essentials compliant and ICO registered. CJSM emails will be in place for all staff. An Information Management Security Plan will be agreed with Probation.

In terms of **Estates**, we have strong relationships at both a strategic and operational level with Probation and prison colleagues. Dawn is security cleared to access prison environments, as are many of our staff and Volunteers, meaning we can work in custody environments throughout mobilisation and beyond to organise and support core members in the lead up to release. We have a network of premises we can access, via our partners in services such as Humankind, Ingeus and St Giles Wise, as well as making use of Probation hubs. Our Coordinators will contact each of the other community sites currently used for our other service delivery, to obtain agreement for the delivery of COSAs and undertake relevant suitability checks as in advance of the call-off commencement.

#### B) Accreditation

In terms of Circles UK accreditation, we have already been confirmed as members of the Circles UK Network and attend regular provider briefings. We also contribute to development of Circles UK materials, including being active members of the current consultation on the Code of Practice. Our CEO, Amanda Lacey, has regular calls with Riana Taylor, her Circles UK counterpart to review and develop our offer. This consultation will continue throughout the mobilisation period and beyond; Riana will attend our conference in November, along with other stakeholders. This will provide an excellent opportunity for initial networking prior to the more formal meetings planned for implementation.

Over the past few months, we have appointed a dedicated Circles Lead, Angela Donaghy, (who will likely become one of our Coordinators). She has attended Circles UK training, and is a trainer herself. Angela is already preparing the training materials for the Volunteer programme, and is sharing learning with our DSLs and other key staff.

Angela has also been working closely with Humbercare, the provider in Humberside, to finalise our Circles materials and update our policies. This process is now almost complete, with final sign off due within the next two months. We are currently having the final policies reviewed by HR legal experts to ensure we have covered all requirements of the service, prior to formally submitting them for formal sign-off.

We will continue to build our networking arrangements with fellow providers across the country, with whom we share our best practice on family support and Volunteer recruitment, being a Volunteer-driven organisation. This will ensure that we are able to share new resources and learning from any experiences. This has proved useful in developing our current range of assessment, information and support materials for staff, Volunteers and core members alike, including, for example, easy-read versions of handbooks.

Our live checklist of preparation activities has been developed using the Circles UK membership criteria, supported by Humbercare, and will provide the final internal sign-off before the last of the paperwork is submitted to Circles UK for checking. We have already reviewed progress at a meeting with Circles UK, who were very pleased with progress; no problems are foreseen in this area.

#### C) See Implementation Plan

#### D) See RAID Log

Total Word Count – (Bidders to self-populate)	1000 words (Sections A&B)
	plus separate attachments for C& D (3 pages x A4 each)



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